

Gloucestershire devolution statement of intent

We are Gloucestershire

July 2015



The Gloucestershire challenge

Economic growth

Working with the private, public and voluntary sectors to generate

34,000 NEW JOBS and over **5,000** NEW APPRENTICESHIPS

Deliver over **47,000** new homes



Supporting the creation of

200 NEW BUSINESSES

between 2016 and 2021



DEVELOPMENT

of 180 hectares of employment land, including around Junctions 9 and 10 of the M5



Aim to drive **GROWTH** of **4.7%** GVA per annum (£500m) by 2022

Public sector reform



3,400 MORE older people each year between 2012 and 2037



The number of carers is likely to **RISE** by **12%**



to **70,000** by 2017 due mainly to the increasing number of older people



RISING NUMBERS OF CHILDREN are leading to increased demand for school places and other services



Need **FEWER CHILDREN** IN CARE

LEADING CAUSES OF DEATH

Reducing cancer, cardiovascular disease and respiratory disease as the main causes of death in Gloucestershire



CLOSING THE HEALTH INEQUALITY GAP



Finding new solutions – devolution

We are Gloucestershire...

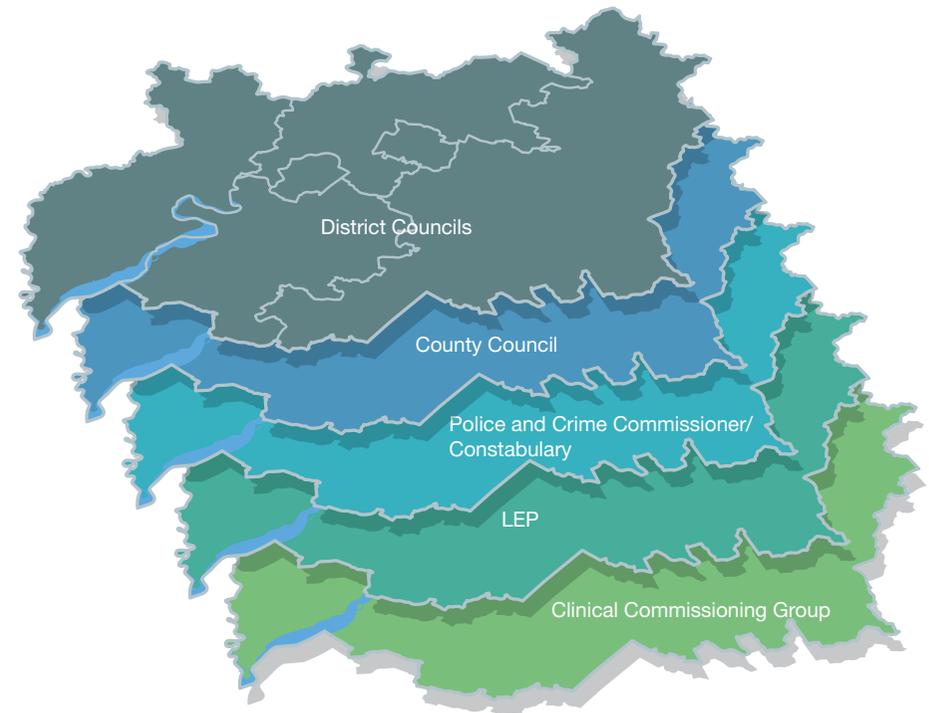
This statement of intent sets out our devolution vision for Gloucestershire and has been put together by the county council, six district councils, the NHS Clinical Commissioning Group, the Local Economic Partnership (LEP), the Gloucestershire Constabulary and the Office of Police and Crime Commissioner.

We are coterminous, working together to reduce costs, minimise future costs and deliver better outcomes for the benefit of the people of Gloucestershire. We believe our county is uniquely placed to take forward the exciting opportunity devolution presents and that we have the experience, capability, ambition and enthusiasm to move quickly.

Gloucestershire is ready to build on the strong partnership working and well developed joint commissioning that already exists, delivering more joined up services, support and opportunities for people and achieving more for the Gloucestershire pound. We have a significant advantage in Gloucestershire as the boundaries of our key organisations already match. We also have a single health and wellbeing board, with the majority of acute, community, mental health and social care services provided by three countywide NHS Trusts, the county council and a single regional ambulance service.

Gloucestershire is ready for devolution. We have achieved a lot working together and we want to do more. We're ready to do more, well rehearsed in the complexities and challenges of working together with an established shared geography.

Our request is for a discussion with government about how we become a combined authority, as quickly and effectively as possible.



One boundary > one vision

...ready for devolution



We know where we are now...

Our current position



What's working

strong partnerships

investing in prevention

positive relationships

What's frustrating

multiple decision makers

no incentive for further investment

multiple conversations with government

We need...



A system without frustrations

- Whole area governance > Single point of decision making
- Place based budgets > Making investment in prevention work
- Shared asset management > Maximising use of public sector assets
- Greater local control over tax and spending Gloucestershire £ > Reducing costs and making Gloucestershire £ go further
- Subsidiarity > Decisions and services delivered at the right level

We want...

...to grow the Gloucestershire economy

Improved productivity is important for the national and local economy, so our priority will be the devolution of the powers and resources to tackle this. Devolution will provide the opportunity for Gloucestershire, with leadership from the private sector through the LEP, to fully achieve the ambitions of the Strategic Economic Plan - growing Gloucestershire's economy by creating 34,000 jobs and creating GVA up lift of 4.7% - almost £500 million.

What has worked so far?

- The development of GFirst Local Enterprise Partnership demonstrated the strength of commitment to economic growth and the functional economic area of Gloucestershire
- The Gloucestershire Infrastructure Investment Fund (dispensing Growing Places Fund loans) has brought together expertise from across the public and private sectors to successfully review and monitor investments, which has so far committed £7m
- The GFirst LEP Strategic Economic Plan is widely recognised and supported by business across Gloucestershire and government
- We are a leader in disability employment where we have seen our employment rate for people with learning disabilities rise from 5.9% to 19.6% in just over two years

Devolution - what will be better in the future?

Devolved accountability and budgets for the key levers of the local economy to enable county-wide economic planning to be driven by GFirst LEP:

- Business Support (e.g. for export, for innovation)
- Skills budget to allow us to match education and skills provision to business need throughout the education system (e.g. FE funding, STEM provision, quality provision of careers advice and guidance, provision for those with barriers that stop them from working)
- Apprenticeships (e.g. funding and support for businesses and individuals)
- Employment land to allow us to match supply to need (e.g. through enterprise zones, inward investment of high growth businesses)
- Standardisation of best practice that enables economic growth (e.g. planning, licensing, highways)
- Alignment of resources (e.g. European Funding for Gloucestershire, economic development resource within local authorities to support work of the LEP, county-wide strategies)
- 100% local retention of business rates growth to reinvest in the Gloucestershire economy



Growing Gloucestershire's economy by creating 34,000 jobs

We want...

...accelerated delivery of homes and infrastructure

Gloucestershire has a successful economy and the demand for growth is high. The seven councils and the LEP are working together to provide for homes, jobs and infrastructure. Through this effective partnership we are already supporting and growing this vibrant economy across our diverse county.

What has worked so far?

- Across the county our local plans increase Gloucestershire's GVA by 4.7% through the delivery of over 47,000 new homes and 180 hectares of employment land
- The three councils at the heart of the LEP growth zone have developed a joint core strategy delivering over 30,000 new homes and 21,000 jobs, covering Cheltenham Borough, Gloucester City and Tewkesbury Borough
- Joint infrastructure pipeline planning has been established through the Gloucestershire Economic Growth Joint Committee. This will provide a clear jointly owned plan detailing priorities, delivery schedules and funding plans for infrastructure provision in Gloucestershire

Devolution - what will be better in the future?

- Simplify decision making for strategic planning, housing and infrastructure. Reduce the number of plans in Gloucestershire, share priorities and coordinate resources across the whole county to do everything to make sure planned growth happens when and where it should
- One conversation with government that provides a single view of public sector assets to drive growth and investment at the local level
- Government departments and agencies maximizing local investment by making appropriate and timely investment in the county's trunk road and rail network to maximize individual growth, for example in delivering needed improvements to the A417 at Birdlip, the A46 as it approaches M5 junction 9 at Ashchurch and the creation of a 4-way junction at M5 junction 10

47000
new homes

180 hectares
of employment
land

£800m of
infrastructure

Delivered in the
right place at
the right time



We want...

...improved health and wellbeing

Our vision is of a joined up Gloucestershire where services work in partnership with individuals, carers and local communities to transform the quality of care and support we provide. Through the Gloucestershire Strategic Forum we have developed a single vision for health and wellbeing supported by an agreed model 'People and Place' for service development.

What has worked so far?

- Top 10% of counties nationally for delayed transfers to care
- Shifting towards prevention agenda, by working together to support active communities with social prescribing rolled out across the whole county signposted by health and social care
- £200 million health and social care budgets already under joint commissioning arrangements
- Successful implementation of integrated health and social care community teams, supporting people to live well at home and reducing admissions to hospital

Devolution - what will be better in the future?

- Fully delegated authority for all health care commissioning budgets (including specialist commissioning) to allow for more efficient and effective management of pathways from prevention through to specialist care
- Fully integrated approach to health and social care, with the opportunity to remove perverse incentives from the system that can still act as barriers to working together and using resources effectively
- Move further faster towards delivering our vision of a truly joined up Gloucestershire, where all parts of our system are working together around the patient to deliver improved health and wellbeing within available resources, helping reduce costs for government



Transform the quality of care and support for all



A proactive whole system avoiding the wasted costs of episodic care



We want...

...to make communities safer

The Police and Crime Plan both complements and is supported by the work of the Health and Wellbeing Board which has a strong focus on safeguarding and links to the Safeguarding Boards. Tackling child sexual exploitation, domestic abuse and sexual violence, youth offending and early intervention are all priorities for local partners and are managed through a series of effective partnerships including the Criminal Justice Board and the Children's Partnership. There is a real opportunity to join up public protection and safeguarding practice to improve outcomes for some of our most vulnerable people.

What has worked so far?

- The creation of a commissioner's fund which enables the wider communities of Gloucestershire to apply for funding for projects or initiatives that support the delivery of one or more of the police and crime plan priorities, to date we have funded c.190 projects
- Adopting a strengths based approach within our communities and the voluntary sector - a 'bottom up' approach
- Positive outcome for over 900 families through Families First (Troubled Families) with extra funding secured from government in recognition of success
- Year on year reduction in first time youth offending
- Joint funding of domestic violence perpetrator programme
- Implementation of the Police & Crime Plan with leads from organisations across the county to deliver an inclusive approach to less crime, more peace and good order

Devolution - what will be better in the future?

- Creating multi agency, community or place based budgets to work more closely with communities to reduce dependence and increase community safety
- Co-commissioning of interventions to reduce domestic violence, sexual abuse and child sexual exploitation
- Investing in upstream activity that will prevent and divert vulnerable people from committing crime and improve outcomes for the most vulnerable

Investing in prevention, reducing dependency, delivering benefits for all, reducing costs



We want...

...collective decision-making and accountability

The Gloucestershire £

Over £3 billion is spent by public sector Gloucestershire. We recognise that on-going pressures on public sector resources will require us to be innovative to get the best from this spending power. We have already pooled our business rates support. We have a social impact bond to help homeless and NEET young people. We have well-established joint commissioning in health and social care. We are looking at place and system-based approaches to commissioning and budget planning. We are looking for new ways to shift resources into prevention/early intervention and demand management.

What has worked so far?

- Gloucestershire has a long and successful track record of partnership working
- Leadership Gloucestershire, established in January 2011, brings together the leaders of the public sector organisations in Gloucestershire. Its role is to provide vision, leadership and strategic direction
- Gloucestershire Strategic Forum unites commissioners and providers of health and social care
- Successful transition to the role of the Police & Crime Commissioner and launch of Health and Wellbeing Board, the Local Enterprise Partnership and a Strategic Economic Growth Joint Committee.

Devolution - what will be better in the future?

- Single point of accountability and collective ownership
- The freedom to fundamentally reform the public sector
- We have a whole system that allows investment in prevention to be rewarded, making the Gloucestershire £ go further
- A system designed for the future not inherited from the past
- Decisions and services delivered at the right local level
- Local determination of public resources
- We know we need a stronger form of collective decision-making and accountability, such as a combined authority
- The LEP voice of business across the devolution agenda

Single point of accountability, a combined authority reducing costs for Gloucestershire and government



We ask...

Gloucestershire is asking for the freedom to go forward with public sector reform and economic growth through a new approach that allows greater local control of tax and spending, with the right forms of governance. The savings we can make as a combined authority will be of benefit locally and nationally. What's good for Gloucestershire is good for the country.

Our shared geography, experience, capability, ambition and enthusiasm means we're ready to take this forward and ask for a discussion with government about how we go further faster with a whole structure and accountability, through a combined authority.

Today

Start
negotiation of
Gloucestershire
deal

Autumn 2015

Devolution deal
signed with
Gloucestershire

We are Gloucestershire

